



MANAGEMENT BOARD DECISION 42/2024
of 21 November 2024
adopting the Annual Procurement Plan for 2025 for the Agency

THE MANAGEMENT BOARD

Having regard to the European Border and Coast Guard Regulation (“Regulation”)¹, in particular Articles 100(2)(k) and (m) and 102(1) and (2) thereof,

Whereas:

- 1) By 30 November of each year, a Single Programming Document shall be adopted by the Management Board by a majority of two thirds of its members with a right to vote, after duly taking into account the positive opinion of the Commission, and as regards its multiannual programming part, after having consulted the European Parliament and the Council.
- 2) The Single Programming Document contains the Agency’s multiannual programming and its work programme for the year 2025, the budget 2025, and a number of financial and operational annexes.
- 3) Pursuant to Article 115(11) of the Regulation, the Management Board shall adopt the Agency’s budget. It shall become final following final adoption of the general budget of the European Union. Where appropriate, it shall be adjusted accordingly.
- 4) Pursuant to Articles 110(1), (2) and (3)(b) of the Financial Regulation 2024/25092, the budgetary implementation by means of budgetary commitments shall be preceded by a financing decision. Administrative appropriations may be implemented without a prior financing decision. In this context the annual and multi-annual work programmes of the Agency included in the single programming document shall be equivalent to a financing decision for the activities it covers, provided that the elements required are clearly identified. The financing decision related to procurement activities shall contain the global budgetary envelope reserved for these activities.

HAS DECIDED AS FOLLOWS:

Article 1

Annual Procurement Plan 2025

The Annual Procurement Plan 2025 as annexed to this Decision is hereby adopted.

¹ Regulation (EU) 2019/1896 of 13 November 2019 on the European Border and Coast Guard (OJ L 295, 14.11.2019, p. 1).

² Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast).

Article 2

Entry into force

This Decision enters into force on the day following its adoption.

Done in Warsaw, 21 November 2024.

For the Management Board

[signed]

Alexander Fritsch
Chairperson

Annex: Annual Procurement Plan 2025

Annex

Procurement Plan³ 2025 for the Agency in line with article 110(1) of the Financial Regulation 2024/2509, the total envelope foreseen for procurement activities for 2025 amounts⁴ to EUR 107 745 000. The table hereunder lists those procurement activities above EUR 143,000 euro totalling ca. EUR 99 745 000.

Annual Procurement Plan 2025												
Ref number	I. Planning and Business Needs				II. Budgetary Aspects					III. Procurement and Procedural Aspects		
	Subject of the requested procurement procedure	Short description of the procurement	Business needs to be covered and important elements of criticalities/risks flagged up by business lead	Intended 2025 quarter of launching the procurement procedure	Estimated value in EUR m [maximum]	Expected budget impact to the period covered by the SPD 2025-2027 in EUR m	Budget title(s) to be served	Budget line (chapter/article)	SPD 2025-2027 related Activity ID	Framework Contract (FWC)/Direct contract (DC)	Services/ Supplies/ Works/Buildings	Type of public procurement procedure to be applied; competitive public procurement procedure (open or restricted) or negotiated public procurement procedure
1	Framework Contract (FWC) for Uniform and other wearables for Standing Corps officers	To establish contractual capacity to realize a self service for ordering uniforms and to deliver sets of uniform, including their separate items for Frontex Standing Corps officers.	To establish contractual capacity to realize a self-service for ordering uniforms and to deliver sets of uniform, including their separate items for Frontex Standing Corps officers. No ensure the necessary set of uniform to Standing Corps officers when performing their professional duties This proposal is rooted in Frontex commitment to effective risk management. After careful assessment, has been identified a significant risk of failing to launch the initiative on time, to secure this tender in the current cycle for 2024. By introducing this initiative into the APP2025, Frontex aims to mitigate potential risks and ensure that we meet our objectives without disruption and/or business interruption. This proactive measure will allow Frontex to allocate resources more effectively and enhance our chances of relaunch quickly subsequent tenders.	Q4	28	21	III	A-3100	2.6	FWC	Supplies	Competitive public procurement procedure (open)
2	Framework Contract (FWC) for the provision of Interpretation and Cultural mediation services	Provision of interpretation and cultural mediation services to Frontex operational activities in Member States and Third Countries in 2026 -2030.	The business need is to provide EBCG (European Border and Coast Guard) with 200-300 interpreters and cultural mediators at the borders and to support return activities both deployed and via remote service in the next four years.	Q4	15	10.5	III	A-3100	2.6	FWC	Services	Competitive public procurement procedure (open)
3	Framework Contract (FWC) for technical support for Technical Equipment (TE)	To establish contractual capacity for providing of first and second level of remote and on-site technical support, including using TE (Technical Equipment) and performing level 1 and level 2 maintenance. It will supplement the level 3 technical support sourced from the providers of the respective TE.	Frontex owns tens of thousands of pieces of technical equipment with over 1000 officers using them 24/7 daily. This service is to provide first and second level of remote and in-field technical support, including using TE (Technical Equipment) and performing level 1 and level 2 maintenance. It will supplement the level 3 technical support sourced from the providers of the respective TE. This proposal is rooted in Frontex commitment to effective risk management. After careful assessment, it has been identified a significant risk of failing to secure this tender in the current cycle for 2024. By introducing this initiative into the APP2025, Frontex aims to mitigate potential risks and ensure that we meet our objectives without disruption and/or business interruption. This proactive measure will allow Frontex to allocate resources more effectively and enhance our chances of relaunch quickly subsequent tenders.	Q1	12	3.60	III	A-3100	2.6	FWC	Supplies	Competitive public procurement procedure (open)

³ Procurement activities financed with appropriations for the operation of each Union institution under its administrative autonomy as defined in article 58(2)(e) and 110(1) of the Regulation (EU, Euratom) 2024/2509 of the European Parliament and of the Council of 23 September 2024 on the financial rules applicable to the general budget of the Union (recast) are not included.

⁴ The financial envelope foreseen in the procurement plan 2025 will be implemented in line with the budgetary execution in years 2025 to 2029 as a result of framework contracts concluded from the entries envisioned.

4	Framework Contract (FWC) for Fuel and Energy cards in EU	Fuel and Energy cards services in EU.	To support the operational fleet with fuel and energy cards within EU.	Q1	7	4.5	III	A-3100	2.6	FWC	Services	Competitive public procurement procedure (open)
5	Framework Contract (FWC) for EUROSUR business consultancy services	EUROSUR business consultancy services for the implementation and maintenance of services of EUROSUR in the next 4 years from the closing of the tender procedure (ideally, services in place from May 2026)	Operational, analytical and security accreditation consultancy services. No criticalities assessed.	Q1	7	7	II & III	A-2100 / A-3602	3.3	FWC	Services	Competitive public procurement procedure (open)
6	Framework Contract (FWC) on research and innovation assistance and advisory services ²⁰	The goal of this procurement procedure is to establish a framework contract for the provision of research and innovation advisory and assistance services for Frontex Capability Directorate. The mentioned services will support the development and delivery capabilities and foster innovation across the European Border and Coast Guard. The FWC will cover research and innovation assistance and advisory services to be ordered through 2026-2029. The contract will be divided into lots, depending on type of service. ²¹	The current FWC on research services expires at the end of 2024. The current FWC in place has confirmed its relevance to swiftly obtain various research services and support to technology innovation and standardisation activities. Therefore, CAP/TRANSFORM/INNOVATE plans to launch a new FWC to ensure the availability of such services, while updating the service description in line with the lessons learnt, past usage and foreseen needs.	Q1	6	2026: 1.50 2027: 1.50 The FWC will be valid as of 2026. For the period 2026-2027 approx half of the FWC budget will be spent	III	A-3404	2.3 & 2.4	FWC	Services	Competitive public procurement procedure (open)
7	Framework Contract (FWC) for duty car services for Spain, Canary Islands, France and Portugal	Contractual capacity for provision of Duty car services for Frontex operations (provision of rented patrol cars, transportation cars and minivans, including insurance of vehicles, provision of winter/summer tyres and other related services)	Provision of Duty car services for Frontex operational activities, will gradually replace the individual car rentals for SC Cat.1 and 2 officers and it will provide more structured and comprehensive service capacity. The car rental service is an important element in the successful conduct of Frontex operational activities because it allows the standing corps members to efficiently relocate to the dedicated operational areas and perform operational activities. This proposal is rooted in Frontex commitment to effective risk management. After careful assessment, has been identified a significant risk of failing to secure this tender in the current cycle for 2024. By introducing this initiative into the APP2025, Frontex aims to mitigate potential risks and ensure that we meet our objectives without disruption and/or business interruption. This proactive measure will allow Frontex to allocate resources more effectively and enhance our chances of relaunch quickly subsequent tenders.	Q1	4.3	2.15	III	A-3100	2.6	FWC	Services	Competitive public procurement procedure (open)
8	Framework Contract (FWC) for the maps production	Provision of various scale maps, high quality cartographic and infographic maps based on Frontex corporate visuality, necessary for operational purposes.	Production of various types of maps, as well as their printouts lies within the remit of INTEL/FUSION GIS Team. The current FWC will expire in June 2025. Given that the interest in the map products remains steady we would like to continue with their acquisition through commercial providers, thus saving our internal human resources that deal with other tasks in GIS portfolio.	Q1	4	2	III	A-03301	4.1	FWC	Services	Competitive public procurement procedure (open)
9	Framework Contract (FWC) for weapon and ammunition	Tender to establish the capacity to purchase service weapons (compact 9x19 mm semi-automatic pistol), ammunition and accessories.	To ensure in the field weapons and ammunition for deployed Standing Corps Officers.	Q2	3	1.5	III	A-3100	2.6	FWC	Supplies	Competitive public procurement procedure (open)

10	Framework Contract (FWC) for service Gear/Personal kits for the Standing Corps: duty belts, accessories and batons	Establish a supply chain for the provision of the Standing Corps service gear.	The business need is to equip the Standing Corps with service comprising: duty belts, accessories, bulletproof vests, anti - stab vests, lacrimatory agents, rubber batons, telescopic batons and similar items in 2025 -2030. The available equipment purchased under direct supply contracts does not ensure need coverage.	Q4	3	1.9	III	A-3100	2.6	FWC	Supplies	Competitive public procurement procedure (open)
11	Framework Contract (FWC) for provision of services for GIS/GEOINT/IMINT consultancy	Framework contract establishing an efficient provision of services for GIS (Geographic Information System), GEO (Geospatial Intelligence), IMINT (Imagery Intelligence) consultancy under Time & Means conditions. GIS - GIS consultancy shall be understood as professional expertise in mapping & modelling geospatial data into layers of information and visualize it using maps and GIS (geographic information system) web applications. GEOINT/IMINT - consultancy shall be understood as professional expertise in geospatial and imagery intelligence data collection, preparation, analysis & interpretation as well as dissemination of high-quality products derived from these processes	1) Expert consultancy in the establishment of Imagery Intelligence capacity. 2) Preparation of Cartography products. 3) Maintaining and updating ETL (Extract, Transform, Load) processes involving geodata.	Q2	3	1.5	III	A-03301	4.1	FWC	Services	Competitive public procurement procedure (open)
12	Direct contract for RPAS (Remotely Piloted Aircraft System) Shipborne deployment model - Pilot Project	Demonstration and evaluation of surveillance shipborne RPAS capabilities. Based on the lessons learnt gained from the previous VTOL RPAS (Vertical Take-Off and Landing Remotely Piloted Aircraft Systems) Pilot Project, this innovation initiative aims to achieve the operational integration of RPAS deployed aboard maritime assets to deliver enhanced maritime surveillance capabilities. To effectively showcase the operational concept of utilizing RPAS for coast guard activities, RPAS featuring extended endurance and higher maximum take-off weight are intended to be deployed from offshore patrol vessels (OPV). ^a	Frontex and MS experts' active contribution will be required to develop and test these advanced technologies in order to demonstrate the added value of integration of shipborne RPAS and build new capabilities for the EBCG.	Q3	1.6	2026: 1.6	III	A-3404	2.3	DC	Services	Competitive public procurement procedure (open)
13	Framework contract (FWC) for the facilities and equipment for the organisation of annual ongoing training on the use of force	The FWC will cover rent of the facilities, rent of the Training equipment (until the Agency will have own equipment), supply of consumables, ammunition for firearms and simunition weapons (until Agency will develop own capacity) and transportation services if there is no possibility to reach training facilities in reasonable time by public transportation (less than 40 min). The contract is proposed to fulfill provisions of Frontex legal basis to safeguard that statutory staff have received adequate training on the conditions on the use of force, including on the relevant Union and international law. It is essential for ensuring legal compliance, minimizing security risks, enhancing effectiveness, promoting professionalism, building community trust, fostering international collaboration, and adapting to evolving security challenges.	Business needs are to reduce the costs of the missions providing Annual ongoing training on the use of force for Cat 1 trainings, organising them in the proximity of Frontex HQ (up to 50 km distance) for the officers deployed in Frontex HQ, Poland and neighbouring countries with the possibility arriving by public land transportation, service or private car.	Q3	1.495	1.495	III	A-3020	2.5	FWC	Services/ Supplies	Competitive public procurement procedure (open)
14	Framework Contract (FWC) for the European Border and Coast Guard False and Authentic Document Online (EBCG FADO) system operations	Innovation partnership procurement to develop an innovative product and guarantee its subsequent purchase by the contracting authority	Entering massive information into EBCG FADO system - including the ongoing data migration of about 267,000 images and descriptions of authentic and false documents - requires specific devices designed for the massive acquisition of document images. Today, the process is done manually by using four to five different devices: optimisation can be done by reducing the number of devices and introducing automation (reference baseline: 13 hrs for acquiring the 482 images necessary to enter the Belgian passport file)	Q2	1.1	1.1	III	A-3708	1.3	FWC	Supplies	Competitive public procurement (open or restricted)
15	Direct contract for Frontex Positioning System	Demonstration and testing of the Galileo-enabled and other innovative technologies for assets tracking and monitoring through an innovation action (Pilot Project)	The pilot project aims to pave the way for the future Frontex Positioning System. Taking into account the Frontex mandate related to the provision of the situational picture through EUROSUR, including the position, type, and the status of the assets, a new service - the Frontex Positioning System (FPS) is to be developed. FPS shall be a technical tool for secure real-time tracking of aerial, maritime and terrestrial assets deployed in Frontex operational activities. The identified solution needs also to support the overall management of Frontex co-financed assets.	Q3	0.8	2026: 0.8	III	A-3404	2.3	DC	Services	Competitive public procurement procedure (open)

16	Framework Contract (FWC) for Tactical Emergency Casualty Care (TECC)	To establish contractual capacity to acquire the necessary amounts of Tactical Emergency Casualty Care (TECC) products which may be necessary for addressing life threatening injuries occurring in the operational field.	The business need is to equip the Standing Corps with Tactical Emergency Casualty Care (TECC) products which may be necessary for addressing life threatening injuries occurring in the operational field.	Q1	0.6	0.4	III	A-3100	2.6	FWC	Supplies	Competitive public procurement procedure (open)
17	Framework Contract (FWC) for radiation pager	Technical equipment for CBC (Cross-Border Crime) counteraction - radiation detection pagers.	To support operational needs and activities coordinated or supported by Operational Management Division, under the framework of Frontex coordinated Joint Operations or any other operational activities in air, land or maritime domain, aimed at detecting, preventing or combatting cross border crime at the EU external borders.	Q2	0.5	0.5	III	A-3100	2.6	FWC	Supplies	Competitive public procurement procedure (open)
18	Direct contract for document readers for third countries	Technical equipment for border checks in Western Balkans in support for joined operations	The procedure is planned within the externally funded IPA III Border Security project (DG NEAR, IPAIII instrument) which has been established with the goal of strengthening border security capacities in the Western Balkans (WC). Border checks equipment needed for WB beneficiaries.	Q2	0.3	0.3	IV	A-4100	4.1.2	DC	Supplies	Competitive public procurement procedure (open)
19	Direct contract for design of the Frontex Innovation Management (IMS) System	The core of the IMS will be a value-centric process where (1) needs from European Border and Coast Guard (EBCG) stakeholders and opportunities will be assessed using technology foresight studies, research studies, and consultations with academia and industry, (2) technological solutions will be developed and validated in trusted testbed environments before (3) specific pilots are initiated to assess feasibility and effectiveness in real operational environments. And eventually (4) knowledge transfer of the piloted technological solution which will be also part of the innovation process.²	Effective and scalable innovation requires repeatable, systematic processes that can be replicated across the agency based on operational needs. This project focuses on the definition and development of the Frontex structured process for research and innovation, including the dissemination of research outcomes and support to the EBCG community, enhancing cooperation between industry and the research community. This activity closely aligns with the European Integrated Border Management (EIBM) framework by enhancing cooperation and strategic alignment between Frontex and Member States.	Q2	0.25	2025: 0.25	III	A-3404	2.3 & 2.4	DC	Services	Competitive public procurement procedure (open)
20	Direct contract for IT (computers, monitors, screens, tablets, etc) equipment for third partners	Technical equipment for future National Coordination Centres (NCCs) in Western Balkans	The procedure is planned within the externally funded IPA III Border Security project (DG NEAR, IPAIII instrument) which has been established with the goal of strengthening border security capacities in the Western Balkans. Equipment is needed for information exchange in the context of EUROSUR within the existing legal frameworks	Q3	0.24	0.24	IV	A-4100	4.1.2	DC	Supplies	Competitive public procurement procedure (open)
21	Direct contract for binoculars and night vision binoculars for third countries	Technical equipment for border surveillance in Western Balkans in support for joined operations	The procedure is planned within the externally funded IPA III Border Security project (DG NEAR, IPAIII instrument) which has been established with the goal of strengthening border security capacities in the Western Balkans. Equipment needed for border surveillance for WB beneficiaries.	Q2	0.2	0.2	IV	A-4100	4.1.2	DC	Supplies	Competitive public procurement procedure (open)
22	Multiple framework contract (FWC) for the provision of the services for accrediting Frontex training courses (ACADEMY)	Frontex will contract European Accreditation Agency (selected from EQAR) to conduct accreditation of selected Programmes for Standing Corps and specialised/profile courses.	This FWC will enable certification of selected Frontex Programmes for Standing Corps and profile/specialisation courses to ensure recognition of learning outside the Agency, standardisation of training and to facilitate future institutional accreditation of Academy.	Q1	0.18	0.18	III	A-3410	2.5	FWC	Services	Competitive public procurement procedure (open)
23	Framework Contract (FWC) for drones with payload equipment and hands-on training for third partners (TC)	To establish a multi-annual framework contract (FWC) that would allow the Agency to purchase and deliver to TC drones and hands-on training for using it.	The procedure is planned within the externally funded IPA III Border Security project (DG NEAR, IPAIII instrument) which has been established with the goal of strengthening border security capacities in the Western Balkans. A key aspect of this project includes the acquisition of specialized equipment to facilitate effective border surveillance.	Q1	0.18	0.18	IV	A-4100	4.1	FWC	Supplies	Competitive public procurement procedure (open)